# Introduction

The Danish Flexicurity model is well known worldwide, for being one of the most effective in keeping a low and stable unemployment rate compared to the other European countries (xyz). In 2008 Denmark had the second lowest unemployment rate in Europe, the mechanics of the flexicurity model leading to this result comes from the high level of flexibility coming from the security net in the form of unemployment benefits (Kongshøj). The unemployment benefits ensures that companies can be more flexible as worker unions given the higher benefits demand a lower termination period. (Kongshøj) puts up three main points of view in discussing the perspectives of the Danish flexicurity model. One of them being the deteriorations of the income insurance program, which is argued to be one of the main elements of the Danish flexicurity model, with the other main elements being an active labor market policy encouraging activation and upskilling of unemployed and a flexible labor market. A result of the deteriorations of the income insurance program has been that the workers unions have demanded a higher dismissal protection, in form of allowances when going to unemployment on parts of the private labor market weakening the flexibility. Another aspect of the generosity of the income insurance program is the fact that being part of the program is not mandatory this leads to an interesting aspect in that lower generosity leads to a lesser attraction towards the program, leading to a lower insurance rate, possibly harming the flexicurity model.

Looking at the development of the generosity in Denmark over time data from ADAM’s databank suggests that the compensation rate has been falling since 1990-2018:



One of the major contributions to the falling compensation rate is the political regulations towards the determination of the maximum level of income insurance. In 1995 the Danish ministry of finance legislated a yearly regulation of unemployment benefits (xyz) The regulation goes through the rate regulation percent which is set to equal 2% each year added by the rate adjustment percent. The rate adjustment percent is each year set according to the adjustment percent which is calculated as the change in wages two years prior to the financial year subtracted by two percent points. If the adjustment percent is lower than 0%, the rate adjustment percent is equal to the adjustment percent. Is the adjustment percent between 0% and 0.3% the rate adjustment percent is 0%. Lastly, is the adjustment percent larger than 0.3% the rate adjustment percent is equal to the adjustment percent subtracted by 0.3 percent points. This creates a situation in which wage growth of more than 2% would result in the maximum level of income insurance not following the wage growth, making the compensation rate decline over time. The plot below gives an idea of how often the wage has increased by more than two percent.



A more recent regulation is the one agreed upon in the Danish tax reform of 2012. One of the political initiatives in this reform was to suppress the regulations of employment benefits in the period of 2016-2023. Starting from 2016 the initiative would create a deduction of the rate regulation rate. The first year (2016) the deduction would be 0.3 percent points, next year 0.4 percent points and in the period 2018-2023 0.75 percent points. (Skattereform 2012)

Other studies discuss whether a third reason for a falling compensation rate should be included. When calculating the compensation rate the amount paid to labor market pensions from both the worker and employer is subtracted from the wage. Therefor a larger share of the wage paid to labor market pensions will result in a higher rate of decrease in the compensation rate. One of the argumentations for including the development in the share of the wage paid to labor market pensions is that employed will benefit from their pensions later in their lives.   
This third effect is not included in the graph showing the compensation over time, including this effect should up the rate of decrease and thereby make the fall in the compensation rate even larger since the worker insurance started in the 1960s paying 0.9% of the wage, but over time this percentage has increased hitting 12% in 2010, where it has mostly stayed fixed. (Finansministeriet)

In this paper we will focus on the period of 2005 -2020 within this period additional political initiatives were taken regarding the income insurance program. In 2010 a new income Insurance reform was agreed upon, decreasing the period in which an unemployed could receive income insurance from 4 years till 2 years, as well as increasing the requirements for receiving income insurance (xyz). Later, to make the cutoff date less strict updates to the period in which a person could receive insurance were redone making it a smoother transition from the 4-year period to instead 2 years. A more recent change after 2020 is the reform made in 2022 making two important adjustments to the IS-program. First, increasing the amount one can get in the first 3 months for people with a strong working history. Second, lowering the amount one can get going directly from education to unemployment. The effects of these reforms will not be included in the analysis.

Instead, this paper attempts to analyze the relationship between the macro and micro- economic effects of the initiative from the tax-reform presented in 2012, suppressing the rate regulation rate in the period of 2016-2023. We use a stock-flow consistent model as this enables us to include the effects of changes in the stocks of for example the households’ savings and government debt, which should be of great interest when assessing the policy regulations. All other studies trying to analyze the relationship between the micro and macro elasticity of income insurance on unemployment, have used boarder-based approaches, giving mixed results possibly duo to biased estimates (will be discussed later) a Stock-Flow consistent model will overcome these biases, and by comparing the results with a micro founded model from the income insurance commission 2015, we get an idea of the relationship of the micro and macro elasticity of income insurance on unemployment, making it possible to discuss the completion of the political initiative made in 2012.

This paper makes three important contributions. First, we develop an empirical SFC-model integrating the dynamics of the Danish labor market, specifically including the variables that are used for political regulation of the unemployment benefits. Second, we do a counterfactual analysis of the regulations made towards the unemployment benefits in the tax reform of 2012. Third, this paper contributes to the more recent focus on the aggregate effects of changes in the income insurance rate, looking at the relationship between the micro and macro effects of changes in income insurance.

The paper is organized as follows: Section 1 presented a short introduction of the political initiatives towards the income insurance program in Denmark, and its development over time. Section 2 will present the current literature on the different effects of changes to the income insurance program. Section 3 will take a closer look at the income insurance model build in 2015 and is strengths and weaknesses. In section 4 we will present a quarterly SFC-model for Denmark, specifically looking at the Danish labor market. In section 5 we present results of including different macroeconomic channels in the model. In section 6 we use the results from section 5 to get a relationship between the macro and micro elasticity of income insurance on unemployment and discuss the completion of the initiative from the tax reform of 2012. Lastly in section 7 we conclude the results.

# Section 2: Lit review

In the later years there has been a large amount of literature towards the effects of unemployment benefits. Mostly focusing on the link between the compensation rate and employment. A large part of the literature investigating the incentive to work and job-search, has been reviewed by (Andersen, 2015) they find that the majority of the literature show evidence for a higher movement from unemployment to employment when reducing the unemployment benefits, thereby increasing the exit-rate from unemployment. The two main effects associated with the exit-rate are the Moral Hazard and Liquidity effect, both build on a micro foundation. (Chetty, 2008) finds that the liquidity effects explain 60% of the effect on the unemployment period when changing the level of income insurance. In contrast (Howell/Azizoglu, 2011a) provide another micro founded link between unemployment benefits and work incentives as they find a positive relationship between working and happiness, independently of income insurance, thereby questioning the relationship between working and disutility.

(Andersen 2015) also address the approach effect again building on a micro foundation it shows that a relationship should exist between the movement from employment to unemployment and the level of income insurance, they add that at the given time the literature towards the approach rate is still sparse, not showing any significant movement when changing the level of income insurance or the period of the program. Newer literature presented in (Dørs 2022) shows that when looking at changes in the level of unemployment benefits there has only been one new study showing that increasing the level of income insurance by 10% increases the approach rate by 1.7-1.8 %. (Falch,2015).

One reason for the lack of new literature towards these effects building on a micro foundation presented above is given by (Dørs 2022) who points out the newer literature is moving away from the narrow point of only looking at the effects on the behavior of unemployed and employed which is empirically found using micro founded methods resulting in only the micro elasticity of income insurance on unemployment. To instead focus on aggregated effects of changes in the unemployment benefits, and thereby including the macroeconomic effects. (Fredriksson, Söderström 2020) looks at the aggregated effects of a reform in Sweden and finds that the number of unemployed increases by 3% when increasing the compensation rate by 1%. They find that this macro elasticity is twice as large as the elasticity coming from the micro founded effects of changing behavior of unemployed. On the other hand, a study by (Boone mfl 2021) finds that the aggregated effect is lower than the effect of the changing behavior, but still points out the importance in finding the relationship between the micro and macro elasticity. The empirical result at this point therefore seems inconclusive regarding adding more macroeconomic effects when looking at the aggregated effects of unemployment benefits.

In contrast to mainstream theory who builds there models looking mostly at the supply site using the presented micro founded effects, post-Keynesian literature determines the employment and real wages by looking at effective demand, this implies that an increase in the aggregate demand will raise the level of economic activity, creating more jobs. As Dray and Thirlwall (2011, p. 466) recall, ‘it makes little economic sense to think of growth as supply constrained if, within limits, demand can create its own supply’. This explains why we shall focus on the income distribution determinants of aggregate demand, paying less attention to the supply-side factors.

Looking at the unemployment benefits post-Keynesian theory suggests that through the demand channel a higher level of income insurance should lower the unemployment. Regarding the supply of labor, it has been argued that the decision to work along with conventional variables – such as wage rates – also depends on several factors, including norms, wages relative to other workers, consumption levels, and the standard of living. This implies that an increase in unemployment benefits may not force people to leave their jobs or stay unemployed for longer periods. (Mikael, Hamid)

In general, post-Keynesians have proposed redistributive policies, favoring an increase in social expenditures – including unemployment benefits – which are important for income distribution. In particular, two main distributive policies – namely pro-labour and pro-capital – are described by Lavoie/Stockhammer (2013) pro-labor distributional policies are those increasing the wage-share. Pro-capital distributional policies usually claim to promote ‘labour market flexibility’ or wage flexibility, rather than increasing capital income. Increases in the unemployment benefit is therefore seen as a pro-labor policy, if this expands the economy this is called a wage-led regime, on the other hand if this contracts the economy it indicates a profit-led regime.

The focus on income insurance in Denmark was very high leading to the Danish election in 2015. On the one hand a commission set down by the Danish Ministry of employment (IS-commission) to analyze the effects of income insurance in Denmark in 2015 presented a model build on the micro effects presented above estimating the change on the exit-rate and approach rate as a result of changes in the level of income insurance. On the other hand, worker unions and unemployment insurance companies in Denmark claims that this model are first of all not estimating the micro effects correctly but are most importantly missing the macro effects.

(CEVEA) argues that the behavioral effects (explained above) used to estimating the costs of an increase in the level of income insurance is miss leading. Especially they argue that the IS-commission is overstating the approach effects, stating that increasing the income insurance increases the approach towards unemployment for those employed. (xyz) also themselves states that there is very low empirical evidence for this effect even existing (“Der foreligger en relativt beskeden, udenlandske litteratur, der har undersøgt eksistensen og størrelsen af tilgangseffekter til ledighed.”)  
Also (xyz) add that they don’t see the income insurance at a level where it should be pulling employed into unemployment, they argue that looking at the group experiencing the highest level of compensation rate a large percentage of these are still in job.

More recently (DØR 2022) concludes that based on new literature the estimate of the approach effect given by the IS-commission when looking at changes in the level of income insurance is overstating the negative effect that the approach effect has on employment. They split up the analysis into three scenarios one being a change in the level of income insurance, they claim that the reason for the miss leading effect might be that the commission is only including one of four effects that should be playing into the approach effect.

The effect included by the commission, is that people in terminated positions will experience a higher exit rate when lowering the level of income insurance, thereby more people will go into employment before joining the income insurance program. The three other effects that (DØR 2022) argues should be added into the model are the following:

First, (Dør 2022) claim that the commission is neglecting the possible effect of changes in the level of income insurance on job separation meaning a change in the number of “opsigelser” or redundancies. As the higher level of income insurance will lower the costs for a worker losing his or her job. This could lead to a lower effort put in by the worker, increasing the change of the worker getting fired. Also, the fact that a higher level of income insurance could be a chance for the worker to reorganize his or hers working life, increasing the rate in which people go into the income insurance program. (Wang og Williamson, 1996) (Hopenhayn og Nicolini 2009)

Second, the change in level of income insurance could also have an effect on the job creation rate by reducing the number of advertised vacancies, this effect can be caused by higher costs for the firms both because they may have to advertise more if the job search is lower duo to an increase in the level of income insurance, or because of higher wages, as the level of income insurance plays in to the wage negotiations which will be discussed in section 3.

Third, they argue that the income insurance model doesn’t allow the change in behavior of the employed and unemployed can affect other people’s situation. The model is only looking at the individuals expected reaction to change in the income insurance program. As will be seen in section three, newer literature is having a larger focus of the aggregate effects of changes in the income insurance program.

One option to quantify the effects of changes in the compensation rate is by looking at the effect on the government finances, (CEVEA) splits up the effects in two, one being the immediate revenue effect, showing the direct expenses in the form of extra income insurance by for example increasing the level of income insurance, here it is also taken into account that a share of the higher level of income insurance is coming back in the form of taxes and other charges.   
The second effect is mentioned as the behavioral effects or dynamic effects, this is the effect of changes in the exit rate and approach rate, as mentioned above.   
(xyz) splits up the costs for three possible changes to the income insurance program, one of them being a cancelation of the suppressing of the rate regulation percentage for 2021, 2022 and 2023. The estimation of the expenses using the income insurance model created by the income insurance commission suggests that the expenses will be increased by 560% including the behavioral effects, where the exit rate will be contributing with 55% and the approach effect with 45% of the increase. Thereby the total expenses estimated by the income insurance model will be 1090 million kr. (xyz) criticizes the fact that 45% of the increase in expenses are coming from an effect that as mentioned above has no empirical evidence for existing.

In the next section we will present a more detailed description of the income insurance model build by the IS-commission, giving an idea of the micro elasticity of income insurance on unemployment for Denmark. As the model does not include aggregated effects, possible aggregated effects will then be presented.

# Section 3

The section above gives an introduction of literature towards changes of income insurance showing and that over time the focus has gone more towards estimating the full macroeconomic effect instead of only the mainstream economic view on the micro effects. This discussion has also played out in Denmark, where the income insurance model build by the IS- commission was med by a large amount of critics for neglecting macroeconomic effects of income insurance. In this section we will take a deeper look at the income insurance model, as well as the neglected macro effects.

## Dagpengemodellen

The model of income insurance was developed to analyze effects of political changes in the income insurance program for Denmark, consisting of four different parts: A static model for income insurance, a static model for “kontanthjælp”, a Markovmodel and lastly, a re-earning model. Only the first three parts will be presented now, as the re-earning model only concern changes towards rules for re-earning the right to income insurance, thereby not looking at the level of income insurance.

The static model of income insurance is developed to calculate the immediate economic effects for a specific person being unemployed when changing the level of income insurance. For this reason, this model will not include the behavioral changes that might happen, when creating changes in the income insurance program. Similarly, the effect on kontanthjælp is calculated using the static model for “kontanthjælp”.

The more interesting part is the Markovmodel which is built to calculate the equilibrium levels of employment and unemployment, to do this the population is divided into three groups: Receivers of income insurance, employed, and receivers of other social benefits. Within each group people are further divided into groups based on their “dagpengeanciennitet” (1-208 weeks) and “beskæftigelsesanciennitet” (0-3 quarters).   
The Markovmodel estimates the probability of changing in-between the three groups, thereby looking at changes in the exit rate and approach rate, the first Indicating that a change in the level of income insurance changes the departure from unemployment to employment in the period up until the reduction and in the period immediately after. This effect is mostly concerned the unemployed with the best job opportunities to get off income insurance. The model is estimated using the 2010 reform mentioned in the introduction which shows an effect up till 78 weeks before the reduction in income insurance till 26 weeks after, this can be seen from the effect staircase shown below.



The behavioral effects are specified as elasticities meaning that a relative change in the exit rate from unemployment to employment is a function of the relative change in the gross compensation rate. Thereby the effects of an increase in the compensation rate of 30 and 10% will following their estimates have the effects of increasing the exit rate by 78% and 26%:

Besides the effect of the exit rate, the IS-commission also includes the approach rate, as mentioned in section 2 the commission only includes one of four effects on the approach rate argued by (DØRS 2022). The commission looks at if people on their way into the income insurance program will find employment before entering the program. One issue is that data can’t show how many people are on their way to enter the income insurance program or how large their exit rates to employment is.

Therefor the commission must assume that the behavioral effects for people being close to going into the insurance program (fx from terminated positions) are comparable to the behavioral effects of people already being in the income insurance program and thereby have been in unemployment in up till 2 years.

The commission use this assumption to create a baseline for the exit rate to employment, for employed in terminated positions. Three additional assumptions are made to construct the exit rates for this group:

1. They assume the exit rate is 0% 26 weeks before entering the income insurance program (as there are 6 months of termination period)
2. The exit rate is assumed to be linear going from 26 weeks before joining the program till the first week of joining the program
3. The exit rate is the same just before joining the insurance program as right after. Meaning the green and red line should meet at week 0



(DØR 2022) Argues that there are missing empirical evidence for all three assumptions, they claim that people on income insurance might have more time for job searching than people being in terminated positions. On the other hand, they expect people being close to joining the income insurance program to increase their job search to avoid the fall in income.

As seen above the estimated behavioral effects from a 10% decrease in the level of income insurance indicates a 26% increase in the exit rate in the start of the unemployment period This effect is included in figure B by increasing the exit rate by the values estimated from the effect staircase. Meaning a 26% increase in the exit rate in week 0.

From figure B we can now see the effect of an increase in the exit rate for people in terminated positions by looking at the change in the red line showing the change in the exit rate prior to joining the income insurance program. Therefor less will join the income insurance program, when decreasing the level of income insurance. As significant effects are found up till 78 weeks before the change in the level of income insurance for the exit rate, changes in the level of income insurance in the first 78 weeks of the income insurance program will influence the approach rate. (With lower effects the later the increase appears)

## Empirical evidence of the income insurance model

Most of the empirical evidence used for the income insurance model comes from the literature review made by (Andersen. 2015) This review was made specifically for the income insurance commission, and therefore influenced the effects used in the income insurance model.

In one of the sections of (Andersen, 2015) They look specifically at the literature concerning a rise in the level of income insurance. They present 28 different older and newer studies looking at the exit rate from the income insurance program to employment. Looking at an increase in the level of income insurance, they find that 24 of these studies conclude a significant negative effect of the exit rate, the last 4 studies conclude non-significant negative effects.

The two main theories explaining these results are the Moral Hazard effect, and liquidity constraints. The most commonly used explanation for the negative effects is the Moral Hazard effect, where an increase in the level of income insurance will result in lower incentive to search for a new job, and in addition to this also be pickier regarding job offers increasing the unemployment period.

(Chetty) presents the other alternative explanation to why an increase in the level of income insurance increases the period in which people are unemployed. Claiming that unemployed are experiencing a budget constraint, as they are using their savings to keep a higher level of consumption. When one’s savings are running low (which will take longer the higher the level of income insurance), that person might be more likely to accept jobs that are not socially efficient. This effect will thereby lead to a worse job match between employer and employed, not taking advantage of the higher productivity the employer could have had in another job position with a better match. (Chetty) finds that the liquidity effect explains 60% of the effect on the unemployment period from an increase in the level of income insurance.

In another section (Andersen, 2015) looks at the empirical evidence found for the effect of liquidity constraints on the quality of a job-match. The effect can arise through heterogeneity for both companies and workers that matters for a job-match. It will take time and costs for both companies and workers to localize a good match. In Addition to this there will be a lock-in effect as there are associated costs of firing/quitting and finding a new employer/employed. This means that workers might not be in the job where they are maximizing their productivity, and reallocation of the working force could therefore lead to a higher output.

Therefor when increasing the level of income insurance, there will be a decrease in job search lowering the employment quantitively, but the quality might increase duo to the above-mentioned effect. (Andersen) presents two measures for the quality of the working force, the wage and hiring period. The challenging part being to control for other effects, affecting the wage and hiring period.

(Andersen) presents several studies, all indicating that a more generous income insurance program results in extended unemployment period, approximately half of the studies finds positive effects on the match-quality, the other half finds no effects, and one study find significant negative effects (most of these are from the US and might not be representative).

(Andersen, 2015) points out that the majority of the literature has been based on change in the behavior of unemployed thereby not taking into account that the change in behavior could also affect the situation for other actors in the labor market. At the time of writing (Andersen 2015) mentions that there isn’t much literature looking at these aggregated effects for changes in income insurance. But one effect starting to get more attention is the wage-effect which explains how a change in the level of income insurance will affect the wage negotiations, where you would expect that a higher level of income insurance would increase the targeted wages demanded of the worker unions, to keep a high incentive to work. As the literature presented by (Andersen, 2015) looks at a micro level, where the wage will have a negative effect in the form of lowering the demand for labor reducing the number of unemployed. The rational is different in another study by (Mikael, Hamid) who uses the framework of a theoretical stock-flow consistent model, also including the compensation rate in the wage equation, together with the rate of employment, and productivity. The inclusion of the compensation rate in a stock-flow-consistent framework is an addition to the model used by (Godley/Lavoie 2012), (Mikael Hamid) Argues that incorporating the compensation rate is in line with standard models of wage setting, which plays an important role in the determination of the targeted wage (xyz). The change in wages will then affect the wage-share of the economy and depending on if the country is wage-led or profit-led as discussed in (stockhammer) the unemployment will be positively or negatively affected.

(ADAM) also includes a link between the compensation rate and the wages, the link goes through the structural unemployment, which is positively affected by the compensation rate, meaning an increase in the compensation rate increases the structural unemployment. In the wage equation the difference between the unemployment and structural unemployment is affecting the wages in the next period negatively. This creates a situation where employment above the structural employment worsens the wage negotiations for workers and thereby negatively affects the wages.

Maybe shortly mention the insurance rate again, and that many are saying this should be included in the estimates. As ill use it in the next section as one of the effects included. It has already been presented in the previous section though…

In the next section, we will analyze some of the most important effects (argued by the literature) not included in the income insurance model. We want to include the link between the compensation rate and the rate in which people want to be a member of the income insurance programs, this effect is not commented on by (Andersen), but as seen in the section 2, a large group claims that this effect should be included. Next, we will also look at the effect of the maximum level of income insurance on the targeted wage, and how this affects the wage negotiating process. Lastly, we will look at the match-effect as a result of the liquidity effect, by endogenizing the productivity of workers. These different channels will be included to get an idea of how the suppressing of the rate regulation has affected the Danish economy, to later be able to discuss if these aggregated effects changes together with the results of the income insurance model validates the suppressing of the rate regulation percentage.

# Model description

The focus of this model will be to analyze the macroeconomic effects that the literature finds but are neglected in the income insurance model created by the (commission 2015). We use these new to assess the political incentive to suppress the rate regulation percentage starting from 2016. To do so, we utilize the features of a stock-flow consistent framework and build upon the existing empirical stock flow consistent model for Denmark developed by (Mikael, Hamid, Sebastian). The dynamics of the model should be able to explain the macroeconomic effects from the channels not included in the income insurance model when analyzing political regulations of the maximum income insurance. This section will focus on the central equations added to include the new dynamics. First, creating a baseline model where only the demand channel is analyzed, after validating the baseline model the wage, labor force, productivity and insurance rate channels are added to the model to analyze the economic effects of each shock. Lastly, we look at a scenario where all the four channels. In all the scenarios we look at the effect of removing the suppressing of the rate regulation percent.

## Baseline model labor equations

One of the most central inclusions to the labor market equations, is the inclusion of the maximum level of income insurance (). Once every year the ministry of finance will set the maximum level of income insurance as of why the variable will only change in the 1. Quarter in the model and stay fixed for the rest of the year. In the baseline model follows the political regulations stated in the introduction, where it follows that the maximum level of income insurance grows by the state regulation percentage () plus the rate adjustment percentage () each year.

As the Ministry of Finance determines the state regulation percentage it is held exogenous in the model. On the other hand, the rate adjustment percentage is calculated each year, using the adaption percentage, following the rules stated earlier in the introduction we need to set up three conditions: First, if the adaption percentage is lower than 0 the rate adjustment percentage is equal to the adaption percentage. Second, if the adaption percentage is between 0.0 - 0.3% the rate adjustment percentage is set to 0. Third, if the adaption percentage is above 0.3% the rate adjustment percentage is equal to the adaption percentage minus 0.3% points.   
As with . the rate adjustment percentage is calculated in the 1. Quarter and held fixed to the end of the year.

The adaption percentage is calculated by taking the wage growth two years before the financial year subtracted by 2% point, it should be noted that we use the yearly wage growth, which in the model is calculated using the 1. Quarter, therefor the adaption percentage is only calculated for 1. Quarter and held constant for the rest of the year.

The endogenization of . is now completed within the model this now allows us to calculate the compensation rate within the model. The compensation rate is estimated as the fraction of the average amount an unemployed on income insurance would receive (dp\_person), to the average wage received by workers (wage\_ds).

To calculate dp\_person we use a simple OLS regression linking the maximum level of income insurance to the average benefits received by unemployed eligible for income insurance. This is done as an alternative of using aggregated data of benefits received by households, as the gap between observed unemployment and estimated unemployment in the model is large, thereby creating a lower average of benefits received. We know that approximately 85% receivers of income insurance receive the maximum level meaning that the increase for the people not getting the maximum level would be less. For this reason, we know that the coefficient should be between 0.85 and 1, and most likely closest to 1 as most changes in the income insurance are coming from the change in wage which also affect the level for people not receiving the maximum level. This is also observed as the coefficient estimated is 0.9507 observed below.

The average level of income insurance is then transformed into an aggregate variable, multiplying it by the number of unemployed and the insurance rate giving the total amount paid in income insurance to the households.

The total amount paid in income insurance to the households then feeds into the households’ disposable income, this summarizes the demand channel created in the model for changes to the income insurance program, it should be noted that this effect is not accounted for in the income insurance model.

The total amount of income insurance also feeds into the net lending’s of the government, here it is assumed that the government finances the entire IS-program, which is not the case in reality, the effect of a change in the level of income insurance will therefor overshoot the effect on government net lending.

Another key variable in the labor market is the participation rate, showing the ratio of the population being in the labor force. In the baseline model we keep this variable as exogenous. A main reason for having the participation rate exogenous in the baseline model is that within the dynamics of the Danish labor market, many have failed to determine what brings people into the labor force, and as literature points out in section 2 where participation in the labor market can be argued to follow several factors, including norms, wages relative to other workers, consumption levels, and the standard of living. In Scenario 4 we use the method used in (Fazzari) where we find a significant relationship between the unemployment rate and the labor force.

## Validation of the model

In this section we look at the performance of the model, comparing the results from the simulation of the baseline model with actual data, with a specific focus on the variables in the labor market.

In the figure below we compare the simulated and actual data for GDP, Employment, maximum level of income insurance, compensation rate, disposable income, and government expenditures.



We observe that the model seems to capture the same dynamics of the real economy as (Mikael, Hamid, Sebastian) with a small overshooting in the economic activity in the period 2011 - 2016 explained by a higher simulated value of real investment and consumption compared with the data. Overall, the model seems to capture the medium to long-run tendency of the data even though there are some divergences in some quarters. The Overshooting in the activity also results in a higher level of the maximum level of income insurance in some periods when looking at the baseline model. As the increase in wage growth goes directly into the compensation rate in the same period, meanwhile the maximum level of income insurance will be affected with a lag of 2 years, we observe that the compensation rate is a bit higher in the baseline compared with real data around 2010 - 2012, but as the adjustments happens it goes back to follow the real data.



We can see that the compensation rate is slightly increasing, especially from around 2008-2016, one of the reasons is an ongoing slowdown in the growth rate of the wages. Comparing with the results of (DØRS 2015) the development fits very well, they as well use a macro-based calculation of the compensation rate. Most importantly we see a fall in the compensation rate in the years of suppressing the regulation of the maximum level of income insurance from 2016. Which was also expected looking at the results of (DØRS 2015).

Overall, we see that the data for the labor market is well replicated by the model, creating a basis for analyzing the neglected macroeconomic effects looking at the aggregate level results of changes in the level of income insurance specifically looking at the suppressing at the rate regulation rate.

We already introduced a demand channel for the IIS-program in the baseline model, therefor in scenario 1 we will introduce the counter factual shock of removing the suppressing of the income insurance to get an estimate of the effect this channel has on the economy and especially unemployment. Next, we start by including more channels for the income insurance to affect the economy. First, we introduce the effect of the maximum level of income insurance on the targeted wage, and how this affects the wage negotiating process. Second, we include the link between the compensation rate and the rate in which people want to be a member of the income insurance programs. Third, we include an indirect effect of income insurance, when endogenizing the labor force using the unemployment rate as a regressor. Fourth, we will look at the match-effect as a result of the liquidity effect, by endogenizing the productivity of workers. Lastly, we introduce all the channels in one scenario, so that the effects of one channel can feed into another.   
As in scenario 1, we will obtain results of all the channels for the counter factual situation in which the suppressing of the rate regulation is removed, to be able to discuss this in the next section.

## Scenario 1 No suppressing of the rate regulation percent

In this first scenario we will perform a counter factual shock removing the suppressing of the rate regulation percentage introduced in the tax reform of 2012. Instead, the rate regulation percentage will be held fixed at 2% but still subtracted the rate adjustment percent. As expected, this raises the average income insurance as people having the maximum level of income insurance will experience an increase in their income insurance. The increase in the average income insurance will go directly into the compensation rate. Both increase by approximately 3.5% in the period of 2016-2023, which can be seen below.



The increase in the average level of income insurance, increases the net social benefits received by the households, and thereby raises the disposable income of the households. As the increase in net social benefits for the households are financed by the government the net lending of the government will fall. These effects take into account the increased tax payments that the households will experience.



The increase in disposable income increases the consumption and therefor also the GDP. The increase in GDP will increase the firms demand for jobs and thereby raise employment.



The only effect of removing the suppressing of the rate regulation percent in scenario 1 goes through the demand channel. As it is only a minor part of the population experiencing an increase in income, the macroeconomic effects are minimal but still expands the economy. Calculating the change in unemployment coming through the demand channel we get that unemployment decreases by approximately 250 people. One of the most central estimates when analyzing the demand channel is the one describing the relationship between maximum level of income insurance and the average income insurance estimated to 0.95. We know that the estimate should be between 0.85 and 1 but are dependent on the shock happening to the economy. The shock used in this scenario does not change the wage, which means it is only the people receiving the maximum level of income insurance experiencing an increase. If the change to the maximum level of income insurance goes through the wage instead, the estimate should be closer to 1, as people not hitting the maximum level will increase their level by 90% of the increase in wages. Therefor using the lower bound of 0.85 and an upper bound of 0.99, it seems like changes to the estimate doesn’t affect the final results much, running the sensitivity analysis shown in appendix we see a decrease of unemployment on 223 (estimate of 0.85) to 254 (Estimate of 0.99)

In scenario two we will introduce the wage channel to the model while still creating the same counterfactual scenario in removing the suppressing of the rate regulation rate.

## Scenario 2 Including income insurance in the wage negotiations

As presented in section 3 the literature agrees that the level of income insurance plays a role in the wage negotiations. In the model this effect is created through a targeted wage (wage\_ds\_t) which is set by the labor unions going into the wage negotiations. The labor unions got two agendas when determining the target wages. First, they want the wage to follow inflation so that workers keep their purchasing power over time. Second, they set a threshold for the minimum wage gap, in the model this is 42% of the wage, they would want to keep this gap between the wage and the maximum level of income insurance, to increase incentives for people to go into employment. In the case where inflation is not able to close this gap alone (thereby leaving the gap to be below 42% of the wage), the labor unions would set the target wage so that the wage gap is exactly 42% of the wage. The equation for the target wage and the wage gap can be seen below:

The targeted wage is then included in the behavioral equation determining the wage, estimated to have a positive effect on the wage in the long run.   
Performing the same shock as in scenario 1 by removing the suppressing of the rate regulation rate, we see that the targeted wage increases by almost 4%. We see that when the workers unions go into the negotiations with a higher targeted wage, this also affects wages. As the firms are now experiencing higher costs, this will go into the consumer prices.





As the wages increase, so does the wage-share in the model. (Onaran Galanis 2013) argues that if the total effect of an increasing wage-share is positive, the demand regime is called wage-led; otherwise, the regime is labeled profit-led. They also argue that small open economies (as Denmark) usually are profit-led, thereby expecting a contraction of the economy. In the end it comes down to the effect on consumption, investments, and the trade balance of the economy.

To analyze why we see a fall in the economic activity we start by looking at the consumption and investment. We observe a fall in the investments, as the wages increase, this creates an increase in the wage share and thereby lowering the profit share. As the profit share goes directly into the investments of the firms this decreases the future investments. As the investments starts falling the utility capacitation rate starts increasing, but as the overall effect on GDP also is negative this effect is almost 0.



From the plot we observe an increase in consumption duo to the higher wage share, meaning that a higher share of the income is coming through the wages. As the propensity to consume is larger for wage income compared to profits, the consumption for the households will increase.

At the end we can conclude that the fall in investments is larger than the increase in consumption, the last part we need to analyze is the net-exports. As the increase in the wages directly goes into the price equations, consumer prices will increase, resulting in a lower net-exports observed below.



In total we see that the increase in consumption is smaller than the decrease in the net-exports and investments, lowering the economic activity. The unemployment as a result of removing the suppressing of the rate regulation rate is increases by approximately 1500 people in 2020, as captured in the sensitivity analysis the parameter of the maximum level of wage gap allowed of the worker unions will have important effects on unemployment, changing the parameter to 40% unemployment only increases by 121 people, instead setting the parameter to 44% unemployment increases by 2000 people, we set the parameter to 42% to match the empirical effects found in (Sweden), resulting in the increase of 1500 people . In the next section we will add a new channel in affecting the rate in which people want to be a member of the income insurance program.

## Scenario 3 Effect of compensation rate on the insurance rate

In the baseline model the insurance rate is set exogenous, but as presented in section 2 many unions criticize the income insurance model for not including the channel in which the compensation rate should impact people’s choice in joining the insurance program. The reason is that the membership costs compared to the generosity of the program will make the members worse of when the compensation rate is lower. The literature mentions that we should expect the workers with lowest chance of becoming unemployed to be the first to pivot away, as they will see the lowest value in the program duo to a falling compensation rate. The central mechanism will be that the demand site of the economy will be affected positively when a higher percentage receive income insurance when unemployed. The equation added to the model can be observed below:

It should be noted that the data used for the percentage of people being a member of the income insurance program is based on data from ADAMS databank, therefor we only estimate the equation till 2017 quarter 4 duo to availability. We find a positive long-run relationship between the compensation rate and the insurance rate; the results are significant at a 10% significant-level.

As this channel will only increase the effect of the demand channel, we will compare the results of the shock with the results of scenario 1. First, we see that the increase in compensation rate increases the incentive to join the insurance program thereby a higher percentage of the unemployed will be receiving income insurance increasing the net benefits received by the households. When the net benefits of the households increase the net lending of the government will decrease, as it is assumed that the government is financing the increase in income insurance paid to the households.



It shows that endogenizing the insurance rate, increases the demand effect that we saw in scenario 1. In the plot below we observe the effect on GDP with and without adding the insurance rate channel.



Lastly, we look at the effect on unemployment here we observe that the effect lowers the unemployment comparing with the results of scenario 1. The total effect on unemployment when including this channel is a fall of 300 people, thereby extending the fall by 50 people compared with scenario 1.

## Scenario 4 effect of maximum level of income insurance on participation

As mentioned, the participation rate in the baseline model Is set exogenous as the literature is still mixed regarding finding what determines the participation rate. We find significant effects using the method presented by (Fazzari) who endogenize the labor force in the model using the unemployment rate as a regressor.

In section 3 we described one of the dynamics of the income insurance model as pulling people in and out of the labor force when looking at the relationship between the income insurance and “konanthjælp”. As this effect is already accounted for in the micro elasticity in the income insurance model, we will not include this link but only the effect argued by (Fazzari).

The new equation for the labor force can be seen below, here we should expect a negative relationship between the unemployment rate and the labor force. The main explanations used by (Fazzari) for this negative relationship is that the rising unemployment rate would indicate rising difficulties of finding acceptable job matches, which might create incentives for some people to stay outside the labor force.

The labor force can then be used for calculating the participation rate in the Danish economy, using the equation below:

We can see we are able to estimate the overall trend of the data in the new baseline:



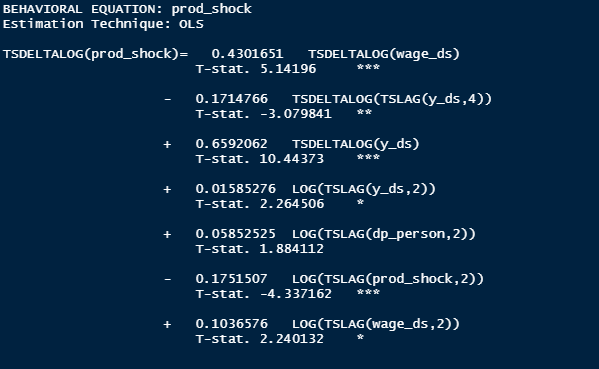
When removing the suppressing of the rate regulation rate we get almost the same results as in scenario 1. As the shock in scenario 1 had a minimum effect on the unemployment rate, the effect going into the labor force is also minimal creating almost no difference in the two scenarios. The only difference is that we see a small increase in the labor force. When estimating the unemployment, we see a fall of approximately 150 people in this scenario. In scenario 5 when introducing all effects together, this channel will play a larger role.

## Scenario 5 New productivity effect

As argued by (Chetty, 2008) 60% of the change in the unemployment period due to changes in the level of income insurance is caused by the liquidity effect. This creates a possible additional channel in the form of the matching effect, where increases in the level of income insurance affects the productivity as unemployed are more financially robust to stay longer time unemployed searching for a better job-match. As mentioned in section 3 empirical results are only finding weak evidence for the existing of the matching effect having an effect on the productivity, mostly because of the problem of finding realistic proxy variables for the productivity. The effect is included in the model by endogenizing the productivity function, using the level of income insurance per person as a regressor, as can be observed below. Also, the effect described by (Verdonn) will be included. We find significant results for both effects, like (Verdonn) We also control for wages as an explanation for a supply site factor explaining productivity, also here we find significant results.

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Automatisk genereret beskrivelse



As the increase in the average level of income insurance now feeds directly into the productivity, we below observe an increase in productivity compared to the baseline model after 2016.



As the economy in a post-Keynesian SFC model is demand driven this goes for the labor market as well, therefor when increasing the productivity while having the same demand, firms will lower the number of workers to meet the same level of demand, therefor decreasing the number of employed in the economy by around 25.000 which is a 15 percent increase in the number of unemployed, at the same time we see an increase in the economic activity both observed in the plot below.



## Scenario 6 All effects

Using the results from the previous shocks we get a good indication of the independent results of each channel by including channels one by one to analyze how they affected the economy. Now, we will introduce a scenario including all the channels in the economy at once, doing this we allow the effects of channels to feed into other channels, thereby not making them independent of each other. We will focus on the effects on unemployment, Government net-lending and GDP and compare the results with the other scenarios. As the productivity channel is the one least empirically justified, we also look at a case where this is excluded.

### Without productivity

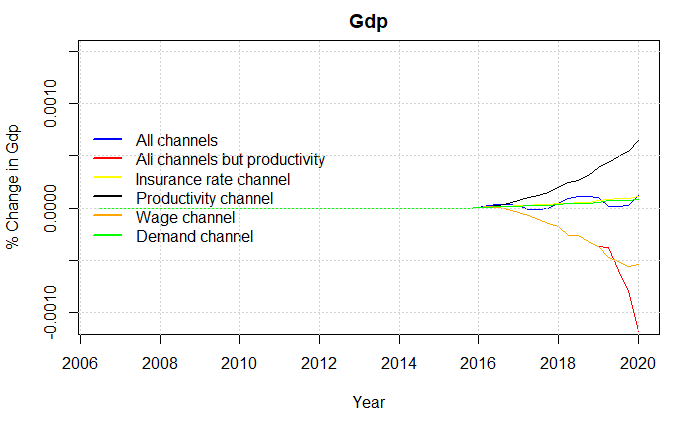
We know from the independent effects that the wage channel seems to be the most dominant, as also indicated below. When including the effects together we see an increase by almost 1000 people in unemployment compared to when only using the wage channel. We attribute this increase of 1000 people to the LF-channel, as the wage channel increase unemployment, the increase in unemployment decreases the labor force, which results in a lower economic activity thereby lowering the employment. We see that the fall in the employment is larger than the fall in the labor force, therefor increasing unemployment



We can also look at the change in Government spendings here we see a large increase after 2018. This is duo to the overall lower economic activity in the economy lowering the tax payments towards the government, as well as increasing the income insurance payments to the unemployed.

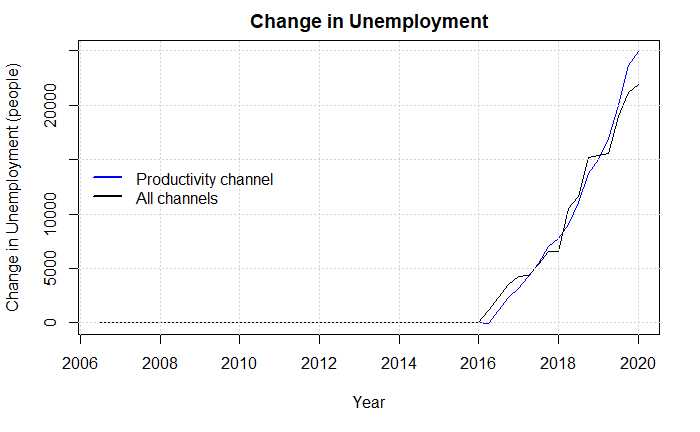


We can also compare the effects on GDP, also now including the case where productivity is included with all the other effects. As mentioned, we observe the largest negative effect when people start leaving the labor force duo to the higher unemployment.



### With productivity

Isolating the case in which productivity is included we can also look at the effect on employment and net lending. Here we especially see how the productivity has a much larger effect on employment.



# Discussion

In the previous section we analyzed the effect of including macro founded effects of the suppressing of the rate regulation percent. In total we analyzed 4 effects neglected in the income insurance model. First the demand channel resulted in a fall of 223 - 254 in unemployment, the wage channel added 1500 unemployed when matching the effects presented in (Svenskerne), the insurance rate channel resulted in a fall of 300 unemployed. Next, the labor force channel resulted in a fall of 150 unemployed. Lastly, the productivity channel added 25000 unemployed. As mentioned, there are lack of empirical evidence for the productivity channel, and the results of this should not be fully trusted.

When discussing a political decision like suppressing the rate regulation rate, it is radical to know the relationship between the macro elasticity and micro elasticity in the Danish economy. As of this point to our knowledge no one have compared these for the Danish economy, making the income insurance models results “useless”. When not knowing the macro elasticity relative to the micro elasticity of income insurance it is not possible to make the right political decisions. If the macro elasticity equals the micro elasticity, then the Baily-Chetty formula applies directly (Baily, 1978; Chetty, 2006). If the macro elasticity is greater than the micro elasticity, and there are aggregate inefficiencies, then income insurance should be set lower than the level dictated by the Baily-Chetty formula. A key question is thus whether the macro elasticity is greater/lower or equal to the micro elasticity. (Svenskerne)

Most of the literature touching on the relationship between the macro and micro elasticity is coming from the US (Boone, **Dieterle, Hagedorn … )** most of the papers use The Great Recession which brought a series of UI benefit extensions that were in many ways unprecedented in the United States (Dieterle). The results of these empirical tests are mixed and not giving a clear view of the relationship between the macro and micro elasticity. One reason for the mixed results could be that all the papers use causal effects methods to estimate their results using boarder-based approaches, this puts up two conditions: First, it require that the areas being compared on either side of the border would experience similar labor market conditions in the absence of a difference in UI duration. Second, it also requires that the effect of the policy is concentrated on one side of the border, meaning the effects on one site of the border can’t spill over to the other site. (Dieterle) argues that not all papers have been able to fulfill these conditions, making the results mixed.

A newer study from Sweden (Svenskerne) uses changes in the replacement rate of the wage when going to unemployment using the heterogeneity in high-wage and low-wage, here it is assumed that lowering the ceiling reduces benefit generosity more in high-wage regions, since high-wage regions also tend to be low-unemployment regions. (Svenskerne) finds that the macro elasticity on unemployment in Sweden is twice as large as the micro elasticity with a macro elasticity of 3 compared to a micro elasticity of 1.4-1.5.

They argue that the main effect is that wage pressure rises, following an increase in UI generosity. (Svenskerne) finds empirical evidence that wages rise as a result of increase in UI generosity. Overall, the elasticity of interest is in the order of 0.2–0.3. In comparison to the results we get, we also conclude that it is the wage-channel leading the increase in unemployment, where we set the maximum gap allowed by worker unions so that it approximately match the elasticity found by (Svenskerne).

The results of a wage increase presented by (Svenskerne) is that firms respond by creating fewer jobs and, so, market tightness is reduced and unemployment increases – over and above the direct effect coming from reduced search incentives among unemployed workers. But they never show any evidence for this channel when looking at the vacancies. Another study looking at this effect is Marinescu (2015) finding no effect on vacancies when looking at the effects of a more generous income insurance program. We use the post-Keynesian explanation of wages affecting the investments, consumption, and net exports explained in scenario 3.

To compare our results, we use the same idea as (Lalive) where calculating the overall effect (the macro effect), using the sum of the micro effect and market externalities. So, if finding significant market externalities as we do in our study, we can use those together with the micro effects of the income insurance model to get an idea of the relationship between then macro and micro elasticity.

The micro elasticity for Denmark is estimated using the model of the IS- commission, the ministry of employment in 2020 received a question for calculating the effects of removing the suppressing of the rate regulation rate in the period of 2021-2023. In the response it is estimated that the removing of the suppressing will result in an increase of 2.25% in the level of income insurance. In total this increase will lower employment by 2900 people, they further split the effect up to the one estimated from the exit-rate (1600 people) and the one for the approach-rate (1300 people). As mentioned by CEVEA the effect of the controversial estimate for the approach effect is approximately 45% of the total effect. (spg 127)

When estimating the micro elasticity, we will therefor follow the results from (DØRS 2022) who argues that the estimate for the approach effect used in the IS- model is twice as large as what newer literature suggests. We will also look towards the case in which this effect is totally neglected as argued by (LO, CEVEA, FH) and as the literature is still very sparse regarding this effect.

Using the results from the above estimations we calculate the micro elasticity of the level of income insurance on unemployment to be 0.66, when using the argumentation from (DØR 2022) we find that the elasticity drops to 0.51, the last estimation removing the approach effect entirely we find an elasticity of 0.36.

When calculating the macro elasticity, we have the option to just add the effects of the different channels independently, this will make it easier to pinpoint which effect is contributing with how much, this method will though remove the interaction between the different channels therefor all channels will be included as in scenario 5 for calculating the macro elasticity, and we will use the channels independently to get an idea of how much each channel contributes to the total effect. We have decided to exclude the productivity channel because of the lack of empirical evidence for this channel. We estimate the macro elasticity to be approximately 0.35-0.4. This implies that the macro elasticity in Denmark is larger than the micro elasticity, thereby finding results comparable to the findings of (Sweden).

Including the productivity measure we get approximately the same results as (Sweden) of a macro elasticity around 3.

Looking at the channels independently, we clearly see that the leading effect is going through the wage-channel as also noted by (Svenskerne). As mentioned before (Svenskerne) argues that the increase in unemployment coming from the increase in wage is duo to lower incentives for companies to hire workers, as mentioned above they show no evidence for this effect, and other empirical findings suggest that this effect does not exist. In scenario 2 we gave another explanation towards the negative effect using a post Keynesian view in which the effect of changes in the wage share coming from a change in the wage would affect the economy in a positive or negative way. (Onaran, Galanis) looking at the effect of multiple developing and developed countries finds that the effect of an increase in the wage-share for all countries results in an increase in consumption duo to the higher propensity to consume of wages relative to profits. In all cases (Onaran, Galanis) also finds that the positive effect on consumption is larger than the negative effect on investments as We also show is the case for Denmark in scenario 2. The reason (Stockhammer) argued that small open economies as Denmark empirically were found to be profit-led, was duo to a larger negative effect on the net exports for open economies making the sum of the negative effects of investment and the net-exports larger than the positive effect of consumption.

# Validation of the suppressing of the rate regulation rate

We now have an estimate of the macro elasticity and micro elasticity for Denmark, and we have been able to compare these results with other studies looking at this relationship. Now we use this knowledge to validate the decision to carry through the suppressing of the rate regulation rate starting in 2016. To do this we use the Baily-Chetty function. The function evaluates the benefit level by using three important parameters. (1.) The elasticity of unemployment with respect to benefits (). (2.) The drop in consumption as a function of benefits ( )and (3.) a coefficient of relative risk aversion, reflecting the value of having a smooth consumption path ().

The idea of the function is to measure the marginal gains in the form of higher consumption when unemployed, to the marginal costs in the form of higher tax payments. This is done by weighting against . (DØRS, 2015) uses this formular in the case of Denmark, using the compensation rate as a proxy for the change in income. They also argue that setting the relative risk aversion is tough for Denmark, but literature seems to use 1 or values a bit above 1. We will use the same settings as (DØRS, 2015) when evaluating the suppressing of the rate regulation rate using the different estimates of the elasticities of income insurance on unemployment.

An alternative to using the framework of Bayli-Chetty would be to take advantage of having specific values of the consumption and government net lending, which will be useful in evaluating the results in the same way as baily-Chetty, as instead of increasing taxes, the government will just experience higher net lending’s. The reason for not using this method but instead the Baily-Chetty is that the micro effects of the income insurance model is not included in the model of section 4. Therefor the full effect will not be captured in the model.

Instead using the elasticities calculated in the earlier section should give a better picture when evaluating the decision to follow through with the suppressing of the rate regulation rate. We will analyze three cases:

1. The case argued by the income insurance companies and worker unions. Where the approach effect is not included in the income insurance model.
2. The case argued by the income insurance model. Using the elasticity calculated based on the question asked towards the ministry of labor
3. The case taking into consideration the macro elasticity. Using the argumentation made by (DØRS, 2022) that the approach effect is estimated twice as high as empirical results suggest. Together with the results from analysis carried out in this paper for the macro elasticity.

To use the Baily-Chetty function we need estimates of the change in consumption going from employment to unemployment, here we do as (DØRS 2015) and use the compensation rate in case 1 argued by the insurance companies, in case 2 indicated by the income insurance model, and in case 3 using the compensation rate calculated in the SFC-model, we use the compensation rate in 2016 as this was the start year for the suppressing of the rate regulation rate. For the elasticity of income insurance on unemployment we use the estimates calculated in the previous section, calculating the micro elasticities from the question asked for the ministry of labor, and calculating the macro elasticities using the model build in section 4. We set the unemployment rate to 5% in all cases, small changes to the unemployment rate will not affect the results. Lastly, we set the relative risk aversion parameter to 1.

**Case 1**

Using the estimates argued by the income insurance companies, we get that the marginal gains of raising the income insurance is larger than the marginal costs.

**Case 2**

Using the estimates of the income insurance model, we get that the marginal gains are lower than the marginal costs.

**Case 3**

Not surprisingly we reach the same conclusion as in case 2 where the marginal gains are lower than the marginal costs.

Et billede, der indeholder bord

Automatisk genereret beskrivelse

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# Appendix

## Sensitivity analysis

### Demand channel





### Wage channel





### Productivity channel



